## Long-Term Gas Planning Rulemaking

How do we plan for a decarbonized future while ensuring safety, reliability, and just and reasonable rates during the transition?

March 16, 2022

Jean Spencer Gas Policy & Reliability



California Public Utilities Commission

## Outline

- Gas OIR: Keeping Rates Affordable Despite Declining Use
- Overview of Key Infrastructure
- Reducing Gas Infrastructure
- Overview of the Long-Term Gas Planning Rulemaking
- Track 2: Key Issues
- March 29 Equity Workshop
- Questions

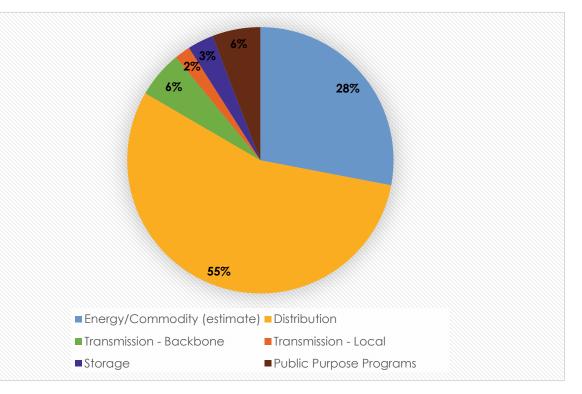
### Keeping Gas Rates Affordable Despite Declining Use

- A key concern of the Gas OIR (R.20-01-007) is keeping gas rates affordable
- Gas rates = revenue requirement ÷ units of gas sold
- If the revenue requirement stays the same and units sold go down, rates per unit will go up
- Gas revenue requirement has three main components:
  - Gas commodity costs
    - Pass-through cost, largely driven by supply and demand in market
  - Infrastructure and customer service
  - Public Purpose Programs (CARE)

#### **Keeping Gas Rates Affordable Despite Declining Use**

- The Gas OIR focuses on minimizing infrastructure costs
- It's a balance: closing too much infrastructure too soon—particularly transmission and storage — creates scarcity, which causes gas commodity prices to rise

#### SoCalGas 2022 Revenue Requirement



## Gas Infrastructure: Transmission & Distribution

How should the CPUC determine the appropriate gas infrastructure portfolio for a decarbonizing future?



- **Transmission** pipelines are similar to highways:
  - Carry large amounts of gas long distances at high pressure
  - Decommissioning or de-rating impacts a large region
- **Distribution** pipelines are similar to city streets
  - Carry smaller amounts of gas shorter distances at lower pressure
  - Decommissioning impacts a local area

## Gas Infrastructure: Storage

- Storage is like a bank account
  - Intraday demand ~ checking
    - Pipelines deliver the same amount of gas every hour; storage helps meet changes in intraday demand
  - Seasonal demand ~ savings
    - Allows gas to be bought in the spring and fall when it is cheaper and used in the summer and winter when it is more expensive
  - Emergency fund
    - Provides gas when supply is disrupted. Example:
      - Winter Storm Uri

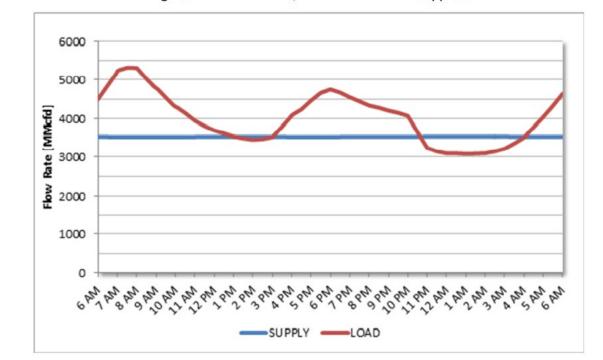
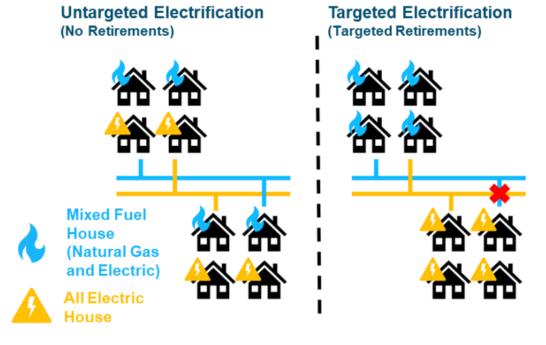


Figure 10: December 15, 2015 – Demands & Supplies

## Reducing Gas Infrastructure: Targeted Building Electrification

- The Gas OIR is linked to building decarbonization efforts, but it isn't a building decarbonization proceeding
- To create gas infrastructure savings, building electrification has to be targeted so that gas infrastructure can be retired

#### Figure ES-2: Two Gas System Futures With and Without Targeted Electrification



Source: E3: The Challenge of Retail Gas in California's Low-Carbon Future

## Reducing Gas Infrastructure: Determining Priorities

- To decommission a pipeline:
  - All customers must have an alternative to gas, and
  - There must be enough electricity to serve them
- The Gas OIR will create criteria for which kind of pipelines to target first
  - It does not currently provide money for pilot projects
  - Staff are coordinating with the CPUC's building decarbonization proceeding (R.19-01-011) and with the gas transition pilot projects being conducted by the CEC

## Long-Term Gas Planning Rulemaking

## **1A**

System Reliability Standards

## **1B**

Market Structure and Regulations

## 2

Long-Term Natural Gas Policy and Planning

Establish minimum system requirements and ensure gas utilities consistently meet those standards and provide reliable gas service

Mitigate the risk that gas supply shortages pose to gas and electric reliability and prices Ensure safe, reliable, and affordable energy in a time of declining fossil gas throughput

## Track 2

- Track 2a (Underway)
  - Gas Infrastructure
- Track 2b (Begins in October 2022)
  - Safety
  - Equity
  - Gas Revenue and Rate Design
  - Workforce Issues
- Track 2c (2023)
  - Data
  - Process

## Track 2a: Gas Infrastructure: Key Issues

- Should the Commission require site-specific approval for gas infrastructure projects above a certain size?
  - Opening Briefs: 2/28
     <u>Proceeding -</u>

    <u>Documents (ca.gov)</u>
  - Reply Briefs: 4/1

Proposed Decision expected by July 2022



## Track 2a: Gas Infrastructure: Key Issues

- Priority for decommissioning distribution lines:
  - Community characteristics
  - Cost savings
  - Pipeline safety
  - Consideration of non-pipeline alternatives.









## Track 2a: Gas Infrastructure: Key Issues

- Infrastructure needs of customers who are likely to remain on the gas system the longest.
- Role of storage
- Obligation to serve

A decision is expected in September 2022.



# Track 2b: Equity, Rate Design, Revenues, Safety, and Workforce Issues

- Equity:
  - Barriers to electrification faced by low-income and disadvantaged communities and actions to address them.
  - Pilot projects to address this barriers may be considered in Track 2b
- Rates and Revenue:
  - Should the Commission consider strategies such as securitization, fixed charges, or accelerated depreciation to mitigate future rate impacts?
- Safety:
  - How should the Commission balance safety with cost concerns?
  - Can state and federal safety rules be better aligned to avoid duplicative safety spending?
- Workforce
  - How can negative impacts on the gas workforce be mitigated?

A workshop on equity will be held March 29, and additional workshops on these issues will be held in October 2022. A decision is expected in mid-2023.

## Track 2c: Data and Process

- Data:
  - What data on the utility's gas infrastructure is needed to assist in long-term planning?
  - What data is needed to better forecast future demand?
- Process:
  - Should the gas utilities be required to submit a decarbonization plan with a 10-year outlook on a regular schedule?

## March 29 Equity Workshop

- Community Snapshots: Renters and Landlords
  - What challenges and opportunities to decarbonization do renters and landlords from different parts of the state face?
  - What suggestions do different communities and stakeholders have for Commission action?
- Community Snapshots: Homeowners
  - What challenges and opportunities to decarbonization do low-income homeowners in different parts of the state face, including single-family, multi-family and mobile-home owners?
  - What suggestions do different communities and stakeholders have for Commission action?
- Strategies for Minimizing Future Gas Rate Increases
  - Pros and cons of securitization, fixed charges, and accelerated depreciation

March 29, 2022, 9:30 a.m. – 1:00 p.m.

Link: https://cpuc.webex.com/cpuc/j.php?MTID=m13f1e2cf4a59b7d89ec535828e85c49a

Call-In: 1-415-655-0002

Meeting Access Code: 2497 390 8390 Event Password: equity